



Notice of Non-key Executive Decision

| | |
|---|---|
| Subject Heading: | Submission of Havering's waste Reduction and Recycling Plan to the GLA |
| Cabinet Member: | Cllr Osman Dervish |
| SLT Lead: | Caroline Bruce, Director of Neighbourhoods |
| Report Author and contact details: | Jacki Ager – Waste and External Contracts Manager Jacki.ager@havering.gov.uk 01708 433363 |
| Policy context: | Havering's Corporate Environmental Policy aims to increase the proportion of waste which is recycled in the Borough and reduce the environmental pollution arising through waste collection operations, including reducing the amount of waste generated by households. |
| Financial summary: | There are no financial implications specific to this Reduction and Recycling Plan at the present time. Any service changes will be dependent upon the outcomes of the Defra consultations on the national Resource and Waste Strategy, as well as any changes in the materials the ELWA PFI contract allows Constituent Boroughs to capture for recycling. A separate scoping exercise on future service options is being carried out as part of the wider Public Realm review. |

| | |
|--|-----------------------------------|
| Relevant OSC: | Environment Overview and Scrutiny |
| Is this decision exempt from being called-in? | No |

The subject matter of this report deals with the following Council Objectives

| | |
|-------------------------------|-------------------------------------|
| Communities making Havering | <input type="checkbox"/> |
| Places making Havering | <input checked="" type="checkbox"/> |
| Opportunities making Havering | <input type="checkbox"/> |
| Connections making Havering | <input type="checkbox"/> |

Part A – Report seeking decision

DETAIL OF THE DECISION REQUESTED AND RECOMMENDED ACTION

Approve the contents and submission of the attached Reduction and Recycling Plan to the GLA.

This first draft of the RRP is due to be submitted to the GLA by 29th June, but ideally earlier in order to have it submitted prior to the school summer holiday period when it is likely there will be a smaller GLA staff resource and therefore longer turnaround time for review. It will then be reviewed and comments will be provided back to the Borough. The final draft is due to be submitted to the GLA by August 31st 2019.

The GLA has advised of a 2-month turnaround time for its comments, therefore whilst the GLA has stipulated a deadline of August 31st, it is recognised that the Council's lead time for decision-making may mean that the final submission date following receipt of GLA comments needs to be put back in order to ensure the appropriate amendments are made, and adequate and robust sign-off is achieved.

AUTHORITY UNDER WHICH DECISION IS MADE

The following elements of the Council's Constitution apply:

Council's Constitution of 21 March 2019 Part 3 - Responsibility for Functions

Part 2 Executive Functions - 2.5(j) Delegation to individual cabinet member by the Leader:

To consider and recommend plans in respect of the portfolio allocated.

STATEMENT OF THE REASONS FOR THE DECISION

Under the London Mayor's power of direction, all London Boroughs are required to submit a Reduction and Recycling Plan (RRP) detailing the activities they will be undertaking in order to reduce waste, increase recycling and mitigate the environmental impact of waste collections between now and May 2022. Boroughs are required to act in general conformity with the Mayor's municipal waste provisions in the London Environment Strategy. A copy of Havering's RRP is included in Appendix A. Given that Havering's waste collection contract ends on 31st July 2021, this RRP looks at what the Borough can provide within the existing contract period.

The London Environment Strategy (2018) outlines the following London wide targets, and the RRP's should set out how each respective Borough aims to work to achieve these:

- To cut food waste and associated packaging waste by 50 per cent per person by 2030
- To achieve a 65 per cent municipal waste recycling rate by 2030, including a 50 per cent recycling rate for local authority collected waste (LACW) by 2025
- To send zero biodegradable or recyclable waste to landfill by 2026
- London to manage 100 per cent of all the waste it produces by 2026

Minimum level of household waste recycling service by 2020:

- All properties with kerbside recycling collections to receive a separate weekly food waste collection service
- All properties to receive a collection of, at a minimum, the six main dry materials, glass, cans, paper, card, plastic bottles and mixed rigid plastics (pots, tubs and trays).

Havering has produced an RRP in accordance with the above. The current PFI waste disposal contract between the East London Waste Authority and Renewi is geared towards diversion from landfill. Waste disposal costs in the Borough (both residual waste and recycling) are in the region of £17m per annum and increasing by approximately £1m each year. Therefore, Havering's priority is waste reduction, and a specific emphasis is made on this in the RRP.

Due to the emphasis on landfill diversion, the PFI contract also currently acts as a limiting factor towards increasing recycling as the Boroughs receive no financial benefit through the Levy for doing so. Furthermore, Havering's current Public Realm Review is ongoing, and this would inform any future service changes. Caveats are therefore included in the RRP regarding these issues, and emphasis is placed on Havering's existing high recycling rate, and the high diversion of waste sent to landfill by Renewi (over 99% diverted from landfill).

The main activities within the RRP are:

- A continuation of Havering's ongoing waste minimisation campaigns, including Home Composting, Love Food Hate Waste and Real Nappies, as well as developing a plastics-specific campaign on avoidable plastic waste.
- Working with local reuse organisations to encourage a more circular economy within the Borough.
- Continued improvements to flats recycling collections to encourage higher

Non-key Executive Decision

participation rates.

- Scoping out of future service models in line with the Resource and Waste Strategy and any recommendations coming out of the Public Realm Service Review.
- Ensuring appropriately robust criteria are included in any future contract specification and performance indicators around emissions standards of the waste collection fleet.

The final section of the RRP is currently blank. This section specifically refers to waste sites and is to be populated by the East London Waste Authority, who are the authority responsible for the sites. This will detail measures to be taken to increase recycling and maximise reuse opportunities at the sites it controls within its Constituent Boroughs. In Havering's case, this will refer to Gerpins Lane Reuse and Recycling Centre and Frog Island Recycling Centre / BioMRF. ELWA is in the process of producing a consistent response for all 4 boroughs to submit to the GLA on how it proposes to achieve its aims.

This first draft of the RRP is due to be submitted to the GLA in late May / early June, which is earlier than requested by the GLA in order to have it submitted prior to the school summer holiday period when it is likely there will be a smaller GLA staff resource and therefore longer turnaround time for review. It will then be reviewed and comments will be provided back to the Borough. The final draft is due to be submitted to the GLA by August 31st 2019.

The GLA has advised of a 2-month turnaround time for its comments, therefore whilst the GLA has stipulated a deadline of August 31st, it is recognised that the Council's lead time for decision-making may mean that the final submission date following receipt of GLA comments needs to be put back in order to ensure the appropriate amendments are made, and adequate and robust sign-off is achieved.

| Key activities | |
|---|-------------------------------|
| <i>Produce RRP (six months)</i> | <i>Phase 2</i> |
| Resource London contact borough with offer of support | <i>Jan 2019</i> |
| Resource London support made available for RRP development, including for the benchmarking exercise to determine current performance against common performance metrics and set targets | <i>Jan – Jun 2019</i> |
| RRP submitted to the Mayor | <i>By 30 June 2019</i> |
| <i>RRP Mayoral sign-off process (two months)</i> | <i>Phase 2</i> |
| GLA Waste Officers review RRP | <i>Jun/Jul 2019</i> |
| GLA consultation with borough and Resource London. RRP amended if necessary | <i>Jul/Aug 2019</i> |
| Borough Environment Portfolio Holder signs off RRP | <i>Jul/Aug 2019</i> |
| (Deputy) Mayor signs off RRP | <i>By 31 Aug 2019</i> |

OTHER OPTIONS CONSIDERED AND REJECTED

The GLA has power of direction to ensure submission of the Reduction Plans, therefore there are no other options regarding whether to submit a Plan or not. Given the uncertainty of future service provision due to the ongoing national Defra consultations as well as Havering's

Non-key Executive Decision

Public Realm Service Review, it would not be appropriate to provide a fixed plan where collection operations are concerned, and these issues have been caveated accordingly within the document, with the position that the core waste collection service will remain as is, but with flexibility built into any future contract. Waste service modelling is currently taking place, however these options will form part of the wider Public Realm Review, rather than this document.

PRE-DECISION CONSULTATION

N/A

NAME AND JOB TITLE OF STAFF MEMBER ADVISING THE DECISION-MAKER

Name: Jacki Ager

Designation: Waste and External Contracts Manager

Signature:

Date:

Part B - Assessment of implications and risks

LEGAL IMPLICATIONS AND RISKS

As a waste collection authority, Havering has a statutory duty under the Environmental Protection Act 1990 to provide a household waste and recycling collection and disposal service for its residents. The GLA has power of direction to ensure submission of the Reduction and Recycling Plans, and with regards to implementing municipal waste provisions. Given the uncertainty of future service provision due to the ongoing national Defra consultations as well as Havering's Public Realm Service Review, it would not be appropriate to provide a fixed plan where collection operations are concerned, and these issues have been caveated accordingly within the document, with the position that the core waste collection service will remain as is, but with flexibility built into any future contract. Waste service modelling is currently taking place, however these options will form part of the wider Public Realm Review, rather than this document.

FINANCIAL IMPLICATIONS AND RISKS

None specific to this Reduction and Recycling Plan at the present time. Any service changes will be dependent upon the outcomes of the Defra consultations on the national Resource and Waste Strategy, as well as any changes in the materials the ELWA PFI contract allows or Boroughs to capture for recycling. A separate scoping exercise on options for future collection systems is being carried out as part of the wider Public Realm review.

Specifically regarding the Resource and Waste Strategy, it was suggested that Extended Producer Responsibility may be used as a way of funding waste / recycling collections and in

Non-key Executive Decision

its response Havering stated that regardless, the New Burdens Doctrine should apply to ensure full net cost recovery relating to waste collection / disposal. The consultations close on 13th May 2019 and this Borough will await further news.

HUMAN RESOURCES IMPLICATIONS AND RISKS (AND ACCOMMODATION IMPLICATIONS WHERE RELEVANT)

There are no HR implications at present.

EQUALITIES AND SOCIAL INCLUSION IMPLICATIONS AND RISKS

The Public Sector Equality Duty (PSED) under section 149 of the Equality Act 2010 requires the Council, when exercising its functions, to have due regard to:

- (i) the need to eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
- (ii) the need to advance equality of opportunity between persons who share protected characteristics and those who do not, and;
- (iii) foster good relations between those who have protected characteristics and those who do not.

Note: 'Protected characteristics' are: age, sex, race, disability, sexual orientation, marriage and civil partnerships, religion or belief, pregnancy and maternity and gender reassignment.

The Council is committed to all of the above in the provision, procurement and commissioning of its services, and the employment of its workforce. In addition, the Council is also committed to improving the quality of life and wellbeing for all Havering residents in respect of socio-economics and health determinants.

No impact, either positive or negative, has been identified as part of Havering's Reduction and Recycling Plan, as no specific service changes are being proposed.

BACKGROUND PAPERS

Part C – Record of decision

I have made this executive decision in accordance with authority delegated to me by the Leader of the Council and in compliance with the requirements of the Constitution.

Decision

Proposal agreed

Delete as applicable

~~Proposal NOT agreed because~~

Details of decision maker

Signed



Name:

Cabinet Portfolio held: Cllr Osman Dervish

GMT Member title:

Head of Service title:

Other manager title:

Date: 10/06/2019

Lodging this notice

The signed decision notice must be delivered to the proper officer, Debra Marlow, Principal Democratic Services Officer in Democratic Services, in the Town Hall.

For use by Committee Administration

This notice was lodged with me on 11/06/2019

Signed 

